

HOW CAN CITIZENS WORK TO ADDRESS THE CHALLENGES FACING OUR STATE TODAY?



Protestors march across Spring Street demonstrating opposition to freeway construction, Seattle, June 1961 [Courtesy Museum of History & Industry](#).

What challenges face the people of Washington State today?

How can citizens work to address those challenges?

How will the growth of Seattle and Bellevue influence the need for additional or more updated ways to cross the lake in the future?

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PRIMARY OBJECTIVES OF THIS UNIT

To provide non-fiction materials, educational resources, and primary and secondary resources that will assist students to:

- understand that people from different cultures have diverse ideas and different ways of life, much like the students who make up their classroom and school.
- learn how individuals can influence decisions that will have long term consequences for their state, city, neighborhood, or school and, potentially, a permanent impact on their lives.
- be informed about current issues and understand that taking part in decision-making processes is both a right and responsibility of all citizens.
- identify several of the issues that have impacted the lives of those who live in the Lake Washington area or those who travel on the roadways or bridges that serve it.
- conduct research on the pros and cons of these issues and examine different perspectives.
- make informed decisions in preparation for voting for or against these issues.

STUDENT ACTIVITIES

- Students will read recommended HistoryLink.org essays, examine and analyze suggested primary and secondary sources, participate in directed class discussions, and prepare a cohesive paper or presentation.

- Students will conduct research on several current issues facing those who live or work near Lake Washington, (i.e. bridge placement, expecting taxpayers to foot cost of constant maintenance, enforcing tolls on those using the bridge(s)/roadways, etc.).
- Students will write a research paper and prepare an accurate bibliography with credible sources.

MATERIALS INCLUDED

- Links to primary/secondary resources (DOCUMENTS #2: NEWSPAPER ARTICLES).
- Worksheet/graphic organizer (WORKSHEET #9)

MATERIALS/EQUIPMENT NEEDED

- Computer, Internet access, and overhead projector, or copies of sets of primary sources.
- Copy of worksheet for each student or small groups of students

TIME MANAGEMENT

- 3-5 class periods

RECOMMENDED GRADE LEVELS

- Grades 7 and 8

HOW CAN CITIZENS WORK TO ADDRESS THE CHALLENGES FACING OUR STATE TODAY?

Throughout the years, the leaders of Washington State have made laws that protect our personal rights, the environment, and public safety. Many of the laws that govern us today were written and enacted over 100 years ago. With changing times, it is important for people to review the laws that are currently in effect and take an active role in supporting or challenging new laws or decisions that are being proposed.

People have always had the right to respond to the government's decisions and cast their votes, but it was not always easy because of difficulties in communicating effectively. There were language barriers and delays in getting information about government rulings. There was no Internet and postal service was limited until more recently.

Several environmental protection laws were passed at the federal and state levels in the early 1970s, including the National Environmental Policy Act and the State Environmental Policy Act, which required the consideration of public input about government-funded projects. This made it easier for people to get involved and have their voices heard.

Although they cannot vote, young adults also must be responsible citizens by helping keep their schools and neighborhoods clean, respecting others' property, and listening to adults and teachers when they discuss issues that will affect their homes, schools, or neighborhoods. They should be aware that it will soon be their responsibility to guide the government by staying informed and electing officials who will continue to make wise choices for the citizens and environment of Washington State. They can start by learning to negotiate problems by researching and weighing the alternatives, using good judgment, thinking about what is best for everyone who will be affected by the decision, and looking into ways of letting government officials know how they feel about the issue.



Dredging the site of the west approach bridge structure (1961) Photo courtesy of MOHAI, Seattle P-I Collection, image no., image no. 1986.5.7575.2

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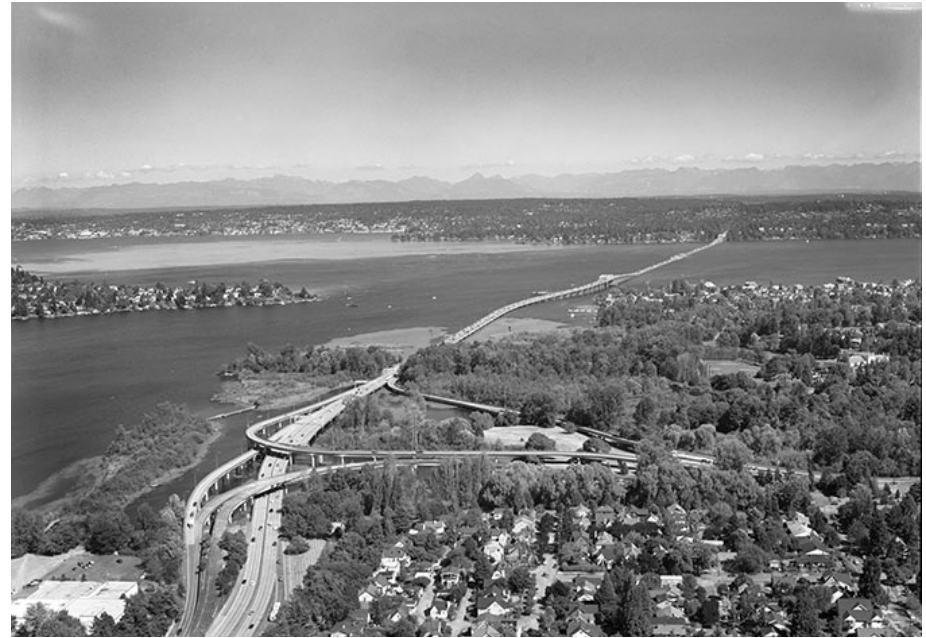
Commuter: person who travels in a vehicle to and from work and home

Constitution: the basic principles and laws of a nation, state, or social group that determine the powers and duties of the government and guarantee certain rights to the people in it

Impose: to establish or apply by authority

Maintain: to keep in an existing state

Toll: a fee that is paid to travel over certain roadways or bridges



Looking east along the SR 520 corridor. The WSDOT Peninsula is in the foreground, and the "Ramps to Nowhere" can be seen extending southbound. Photo courtesy of Jet Lowe, NPS

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SUGGESTED CLASSROOM BASED ASSESSMENT (CBA)

Constitutional Issues: Citizens in a democracy have the right and responsibility to make informed decisions. After researching and discussing different perspectives on this issue, students will make an informed decision on a public issue.

SUGGESTED ACTIVITIES

- Have students read the recommended 520History.org web pages and HistoryLink.org essays (SEE ABOVE).
- As a class, review the rights and responsibilities guaranteed to citizens of Washington State. Have these always been the case for people who lived in this area? Discuss the difference between “individual rights” and the “common good.” Does the government allow citizens to have input into decisions that affect their neighborhoods? Provide information to students about when Washington’s state laws and constitution were written and enacted – and when that was in relationship to the time periods studied in this unit.
- Ask your students to select one of the issues suggested on WORKSHEET #9 and conduct research on several current issues facing those who live or work near Lake Washington.
- Provide the set of primary sources (DOCUMENTS #2: NEWS-PAPER ARTICLES) that they can use as a start for research on bridge issues in the SR520 Project region. Have students go to HistoryLink.org Education page, then to Primary and Secondary Sources under the menu labeled “For Students.” They will find dozens of additional online resources listed there, including

The Seattle Times Historical Archive and Historic Newspapers in Washington State Online Project. These resources will allow them to find additional relevant newspaper articles to help with their research.

- Using information from their research, students will either prepare a research paper supporting personal views on the issue or participate in a town-hall meeting with classmates to discuss different perspectives on the issue(s). Each will cite resources in their paper presentation and state why they were credible resources. If participating in the town-hall meeting, students will cite their resources and why they determined they were credible in helping make their decision. Students in the town-hall meeting will conduct a vote on the issue after presentations and discussions of all different perspectives have been completed.

HOW TO CITE HISTORYLINK AS A SOURCE IN YOUR WRITTEN PAPER:

For most purposes, we recommend using the following format (shown with a sample essay) to cite HistoryLink.org: *Formal name of the encyclopedia*, “Name of the essay” (author’s name), link to encyclopedia (date accessed).

Example: *HistoryLink.org Online Encyclopedia of Washington State History*, “President Franklin Roosevelt tours the Olympic Peninsula on October 1, 1937” (by Kit Oldham), <http://www.historylink.org/> (accessed November 3, 2004).

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PRIMARY SOURCES

DOCUMENTS

- set of newspaper article that are directly related to the building of bridges over Lake Washington, environmental issues concerning the lake's resources and accessibility, and how people have been involved in voicing their opinions about these matters (DOCUMENTS #2: NEWSPAPER ARTICLES).

ORAL HISTORIES

- interviews/transcripts of interviews with people whose culture, business, or property has been affected by building bridges and the use of water or lake resources

MAPS

- Map of transportation corridors (MAP #4).

SECONDARY SOURCES

WASHINGTON: A STATE OF CONTRASTS

- Chapter 13 – Power to the People

RELEVANT HISTORYLINK.ORG ESSAYS

8860 Bridges of Washington State: A Slide-show Primer of Technology Through Time

682 Lake Washington Floating Bridge is dedicated on July 2, 1940

4168 Washington establishes an office for designing the route of the Seattle Freeway (Interstate 5) on April 1, 1957

689 Evergreen Point Floating Bridge construction starts during August 1960

4167 First Hill neighborhood objects to Seattle freeway route at public hearing on September 13, 1961

3312 Lake Washington Ship Canal (Interstate 5) opens for traffic in December 1962

690 Evergreen Point Floating Bridge opens on August 8, 1963

690 Evergreen Point Floating Bridge opens on August 8, 1963

7783 Puget Sound Regional Transportation Study releases its final report on September 30, 1967

1229 Thousands protest planned freeway through Seattle Arboretum on May 4, 1969

9393 Interstate 5 is completed in Washington state on May 14, 1969

3156 Seattle City Council approves Bay Freeway plans in November, 1970

2271 Freeway protests in Seattle on May 5, 1970: A Policeman's View

3911 Vashon Island residents opposed proposed bridge at public meeting on March 9, 1992

7367 Legislature approves \$8.5 billion on transportation tax package which will survive a ballot challenge on April 24, 2005

RELEVANT 520HISTORY.ORG PAGES

- Cuts and Crossings
- Community Development and Suburbanization
- Eastside Communities
- Looking Toward the Future: 1956-Present
- The Evergreen Point Floating Bridge
- Planning & Development
- Engineering & Construction

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ADDITIONAL ONLINE RESOURCES

- **iCivics:** iCivics.org prepares young Americans to become knowledgeable, engaged 21st century citizens by creating free and innovative educational materials
- **League of Women Voters:** Find your state, and national representatives
- **Seattle Municipal Archives:** Seattle's city archives has a number of online resources relating to city government
- **Seattle Times Historical Archive** is now accessible free through the Seattle Public Library (SPL) website. Digitized copies of the Seattle Times from 1900 to 1984 are found under the reference category "Magazines & Newspapers." You must have a valid **Seattle Library Card** or go to a library in order to access this SPL resource.
- **Historic Newspapers in Washington State Online** Project is part of the Washington State Library's program to make its rare, historical resources more accessible to students, teachers, and citizens across the state. Search the Digital Collections at The Seattle Times Newspapers in Education offers educational materials for students and curricula for teachers. <http://services.nwsources.com/nie/times/>
- Washington State Legislature: Civics Education, includes how a Bill Becomes a Law and Tribal Sovereignty
 - **Civics Education - Teachers**
 - **Civics Education - Grades K-5**
 - **Civics Education - Grades 6-12**
- **Let's Cross That Bridge When We Come to It:** Curriculum developed by HistoryLink.org that explores the history of bridges in Washington.

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SOCIAL STUDIES EALR 1: CIVICS

- **1.1.2** Analyzes the relationship between the actions of people in Washington State and the ideals outlined in the State Constitution
- **1.2.3** Understands various forms of government and their effects on the lives of people in the past or present.
- **1.4.1** Understands that effective civic participation involves being informed about public issues and voting in elections and understands the effectiveness of different forms of civic involvement.

SOCIAL STUDIES EALR 2: ECONOMICS

- **2.4.1** Understands how geography, natural resources, climate, and available labor contribute to the sustainability of the economy of regions in Washington State. (Grade 4)

SOCIAL STUDIES EALR 3: GEOGRAPHY

- **3.1.1** Understands how the environment affects cultural groups and how cultural groups affect the environment.
- **3.1.1** Understands how technology and ideas have affected the way people have affected the way people lived and changed their values, beliefs, and attitudes. (Grade 4)
- **3.2.1** Understands and analyzes how the environment has affected people and how people have affected the environment in Washington State in the past or present. (Grade 7)

SOCIAL STUDIES EALR 4: HISTORY

- **4.2.1** Understands and analyzes the causal factors that have shaped events in history.
- **4.2.3** Understands how technology and ideas have affected the way people lived and changed their values, beliefs, and attitudes.

SOCIAL STUDIES EALR 5: SOCIAL STUDIES SKILLS

- **5.1** Uses critical reasoning skills to analyze and evaluate positions
- **5.2** Uses inquiry-based research.
- **5.2.1** Creates and uses research questions to guide inquiry on an issue or event. (Grade 7)
- **5.2.1** Creates and uses research questions that are tied to an essential question or focus inquiry on an issue. (Grade 8)
- **5.3.1** Analyzes and responds to multiple viewpoints on public issues brought forth in the context of a discussion.
- **5.4.1** Analyzes multiple factors, makes generalizations, and interprets primary sources to formulate a thesis in a paper or presentation.
- **5.4.2** Creates annotated bibliography or works cited page using an appropriate format.

READING EALRS

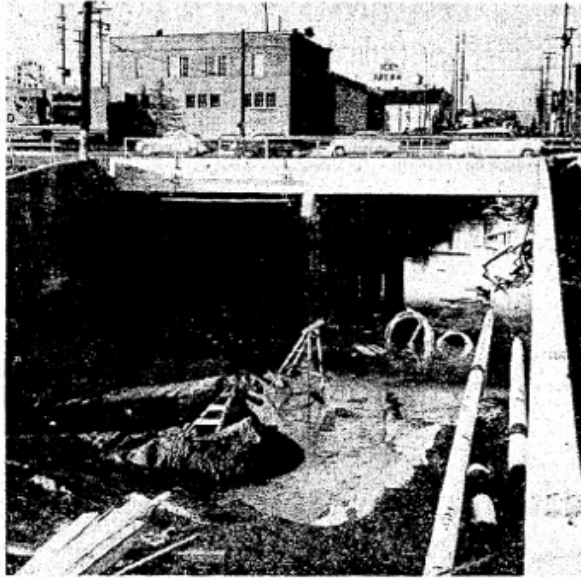
- **1.3.2** Understand and apply content/academic vocabulary critical to the meaning of the text. Use new vocabulary in oral and written communication and content/academic text.
- **2.1.3** State the main idea of an informational/expository text passage and provide three or more text-based details that support it.
- **2.1.5** Apply comprehension monitoring strategies for informational and technical materials, complex narratives, and expositions: synthesize ideas from selections to make predictions and inferences.
- **2.4.1** Analyze informational/expository text and literary narrative text for similarities and differences and cause and effect relationships. (Grade 7)
- **2.4.3** Analyze and evaluate text for validity and accuracy. (Grade 8)

Break in Water Main Floods Underpass



DELUGE: Water gushed from a broken main at Third Avenue North and flowed into Mercer Street this morning as police diverted traffic from the flooded intersection. A utility pole, a police call-

box and a fire hydrant were enveloped at the point where the break occurred. The water flowed east in Mercer Street across Fifth Avenue North. The runoff emptied into the Mercer Street underpass.



UNDERPASS FLOODED: Construction equipment lay partly submerged in water today in the Mercer Street underpass. The runoff from a broken water main emptied into the underpass from Mercer

Street rear. Traffic in Aurora Avenue is visible above the underpass. Water Department employees were dispatched to pump out the water. The cause of the broken main was not learned immediately.

Pavement In Mercer St. Buckled By Flood

A portion of Mercer Street became a river bed when a water main broke at Third Avenue North and Mercer Street at 8:15 o'clock this morning.

Water gushed from beneath both sides of Mercer and from under a parking strip on the north side of the street near the Civic Auditorium.

Equipment Submerged

Water flowed east in Mercer Street, partly flooding the underpass under construction at Aurora Avenue and Mercer Street. Some construction equipment was submerged.

Water department employees shut off valves controlling a 20-inch main and a 12-inch main in Mercer Street. The flow was stopped at 9 o'clock.

Pavement Undermined

Pavement at the intersection where the break occurred was forced upward six to eight inches over a distance of about 75 feet. Police said the pavement was undermined extensively. Traffic was diverted.

Water Department workmen were unable to determine the cause of the break. A spokesman said the break could have been in either of the two water mains or in a branch to a fire hydrant.

Workmen were dispatched to pump water out of the underpass.

"Break in Water Main Floods Underpass: Pavement in Mercer St. Buckled by Flood," *The Seattle Times*, January 4, 1958, p. 1.

Rosellini Sees '58 Start On 2nd Lake Span

Governor Rosellini predicted today that a start on construction of a second Lake Washington bridge would be made this year.

The governor told a luncheon of the Women's City Club in Seattle that the state intended "to progress as quickly as possible on a bridge at Evergreen Point."

The state proposed a plan to build a bridge at Evergreen Point as quickly as possible and later to construct a third bridge parallel to the Floating Bridge, putting tolls on all lake traffic.

The City of Seattle has opposed the plan and recently proposed that the second bridge be built between Sand Point and Kirkland.

Rosellini said that advances in highways and institutions would highlight his administration's program in 1958. He said work on the Tacoma-Seattle-Everett freeway would be extended and that work will begin on a Hood Canal bridge.

CUNNINGHAM'S COMMENT:

Group's Rebuff to Metro Will Do Nothing to Speed Lake Span

—By ROSS CUNNINGHAM,
Associate Editor, The Times

IT seems very doubtful if the second Lake Washington bridge project snarlup was helped any by the Lake Bridge Users' Association taking a position in opposition to the Metro proposition which will be on the March 11 ballot.

The action by the association, of course, was vindictive—in retaliation for the opposition by Seattle municipal officials to the construction of a bridge on the Evergreen Point-Montlake route.

This perhaps should be pointed out in connection with the long bridge controversy. If Seattle officials have been stubborn in their insistence upon a Sand Point or parallel-route bridge, the Bridge Users' Association has been equally stubborn in its fight for an Evergreen Point bridge.

No Concession by Either Side

There has been no "give" or compromise on the part of either side. Both groups have hung so tough in their insistence that they have their own ways that it has been impossible over the years to get started on a bridge, although there seems to be a growing consensus on both sides of the lake that the need for a new crossing is so great that a bridge should be built wherever one can be built.

The problem right now appears to be more one of HOW to finance a bridge rather than WHERE it is to be located.

The state's two-bridge package plan is not moving ahead and appears to be dead. Seattle officials are pushing a proposal for improvement of the present bridge, to be followed in a number of years by another toll-free bridge on the parallel route—but no one yet has suggested where the money for the present bridge improvements is to come from.

Long, Doubtful Shot in Dark

The Lake Bridge Users' Association's thinking that the bond market has improved enough to permit the financing of a toll bridge on the Evergreen Point route, without restoring tolls to the present bridge, seems to be a long and doubtful shot in the dark.

In this writer's view, it may be necessary to work up an entirely new approach to the financing of a second lake bridge. This might involve a combination use of toll revenues and tax funds. The tax funds might come from either county or state, or from a combination of both.

However, this much appears to be very clear: The co-operation of the state, city and county, either in a financing or a political operation, will be required to get the bridge project started.

Vindictive attitudes on the part of any of the groups concerned will not bring about the co-operative atmosphere needed to further the bridge project. Such attitudes tend to make the atmosphere even less favorable to a settlement of the long stalemate, and the problem of financing more difficult.

Another Controversy Threatens

What appears to be happening is that the Metro proposal, the principal immediate aim of which is to clear up Lake Washington pollution, is getting into the same sort of hassle that has prevented construction of a lake bridge.

If this controversy gets out of hand, as the lake bridge controversy has, we may be arguing ten years from now about who is to blame for the loss of Lake Washington as a recreational asset.

"Group's Rebuff to Metro Will Do Nothing to Speed Lake Span," *The Seattle Times*, February 6, 1958, p. 8.

14 The Seattle Times Monday, March 17, 1958

Second-Lake-Bridge Fight Blocks Federal Approval of Freeway

By GENE HILLS

Unless a bridge is built across the northern area of Lake Washington—on the Evergreen Point-Montlake route or north of there—the Seattle freeway will not do the job for which it is being designed.

State Highway Department officials today said the design for a 12-lane freeway through central Seattle is based on the assumption that a northern Lake Washington bridge will be in operation by 1975.

If such a bridge is not built and all cross-lake traffic is carried on bridges in the area of the existing Floating Bridge, the freeway design will be upset, the officials said.

The freeway would have too many traffic lanes north of the central business district and not enough lanes to handle traffic to and from lake bridges south of the downtown area.

Access Plan Submitted

The Highway Department said access plans for a major traffic interchange at Roanoke Street, connecting the freeway with a northern lake bridge, have been submitted to the Federal Bureau of Public Roads for approval.

The bureau, however, is not expected to approve the interchange unless it is assured now that a lake bridge will be built before 1975. The freeway has been designated part of the nation's interstate highway system, which under federal law, is being designed for 1975 traffic.

Federal highway officials already have indicated they will not even approve construction of a section of the freeway itself in the Roanoke Street area until the controversy over the site of a second Lake Washington bridge is settled.

If no northern bridge is to be built, there will be no need for a major Roanoke Street interchange. A relatively minor access point to handle local traffic would be enough.

Decision Sought Now

But the federal bureau wants the city and state to decide now about the lake bridge. The bureau doesn't want to approve a minor access point, then, after the freeway is in operation, have to reconstruct a major interchange when the lake-bridge problem is solved. That would be too expensive.

The pressure for an early lake-bridge decision, however, is not prompted by the interchange problem alone.

The entire Seattle freeway is being designed with traffic flows to and from eight lanes of Lake Washington bridging in the area of the existing Floating Bridge (the Floating Bridge and a parallel span) and a northern four-lane bridge in mind.

Traffic surveys, detailed roadway and access-ramp designs and the federal bureau's approval of 12 lanes for the freeway all have been made under a plan that calls for three Lake Washington bridges whose traffic would leave and enter the freeway

at Roanoke Street to the north and Connecticut Street south of the business area.

Any Northern Site O. K.

Highway Department officials made it clear that the northern bridge does not necessarily have to be built on the Evergreen Point-Montlake route, as far as the freeway is concerned.

A bridge at Sand Point, advocated by the city administration, or almost any other point north of the Montlake District would have a connection with the freeway at Roanoke Street.

The connecting route to a Sand Point bridge, of course, would require a bridge across the Lake Washington Ship Canal.

Some city officials have objected to the Evergreen Point-Montlake bridge proposal because it would be connected with the freeway north of the business district.

Main Problem in North

The City Planning Commission, for one, declared that Seattle's greatest traffic volumes are north of the central district and contend that an Evergreen Point bridge pouring traffic into the freeway at Roanoke Street would aggravate the problem.

City engineers, who have been working closely with the Highway Department on freeway plans, however, have known all along that the freeway is being designed for a traffic flow from a northern lake bridge—whether it be at Montlake, Sand Point or any other north-end site.

"That always has been the idea," one city engineering official said. "The freeway plan now is to handle traffic to and from the Floating Bridge, a four-lane parallel bridge and a four-lane northern lake bridge by 1975."

No Conflict Seen

The city's latest proposal—construction of a parallel bridge first and of a bridge at Sand Point later—would not conflict with present freeway plans, state and city engineers pointed out.

So far, however, this plan is just a proposal. The controversy over the sites for one or two more lake bridges still is far from settled.

"The lake bridges are tied directly to the freeway," said one Highway Department engineer. "But the freeway is a long way ahead of those who are to decide the bridge question."

"The decision-makers are going to have to catch up, or we won't have either the bridges or the freeway," he said.

"Second-Lake-Bridge Fight Blocks Federal Approval of Freeway," *The Seattle Times*, March 17, 1958, p. 14.

Times Readers Have Their Say:

'Esthetic Crime' Committed on Franklin High

Editor, The Times:

As an alumnus of Franklin High School, and as an architect, I wish to publicly protest the disfigurement of the (formerly) most beautiful high school in Seattle.

It was always a pleasure to pass by Franklin and to view it along the tree-lined boulevard from Rainier Avenue.

Now, one wishes to avoid the sight of the building. An esthetic crime has been committed!

The beautiful western facade has been mutilated by an awkwardly proportioned and unrelated protrusion of the lower section. The classic columns are partially left alone, proclaiming their injury.

The pattern and color of the new work is offensively inconsistent with the character of the older building. The result is extremely unpleasant!

A new gymnasium facility is located in front of the building to the northwest, partially obscuring the mass of the main building.

It is equally awkward and unpleasant in its location, color, proportion and scale relationship to the main building...

—VICTOR STEINBRUECK,
270 Dorffel Drive

FOR EVERGREEN

Editor, The Times:

Your editorial of August 21, "State Should Break Long Stalemate on Lake Bridge" has come before the Bridge Committee of the Kirkland Chamber of Commerce.

Among other things, your editorial is glaringly incorrect in stating that a great majority of motorists do not have any preference where the second Lake Washington Bridge is built.

Since 1953, the communi-

ties of Kirkland, Bellevue, Redmond and other contiguous incorporated and unincorporated areas, through their municipal governments and their chambers of commerce, have consistently pleaded for a bridge to be built where the state of Washington, through its Legislature and the Toll Bridge Authority, has recommended the bridge to be built—from Evergreen Point.

Only a smattering of citizens on the East Side—not over 5 per cent at most—has ever favored the Sand Point bridge or the parallel bridge...

—CHARLES O. MORGAN,
Chairman, Roads and
Bridges Committee,
Kirkland Chamber of
Commerce.

WHEN, NOT WHERE

Editor, The Times:

Congratulations on your forthright and revealing editorial on a second Lake Washington bridge ("State Should Break Long Stalemate on Lake Bridge," The Times, August 23).

It's hard to understand why the state hasn't solved the problem long ago, unless it doesn't want any solution except its own.

As a daily commuter to Seattle, I can say there is much greater interest in WHEN we get a bridge and whether we pay TOLLS than there is in just where a bridge is located.

You should be complimented for your revelation of the state's "inflexible" position in the lake-bridge matter.

—A. W. PRATT,
1611 105th Ave. S. E.,
Bellevue.

2 The Seattle Times Sunday, September 6, 1959

Lake Bridge: No Span in Sight After Six Years of Controversy

Since 1953 a controversy has raged over the financing and location of a second bridge across Lake Washington. Numerous plans have been advanced to get a bridge started but all have failed.

The present bridge is overburdened with traffic at peak hours, and congestion will become even more intolerable before another bridge can be built—even if it were started immediately.

How did this bridge project get tied into such a knot?

What about the serious plans now under consideration for financing?

Are tolls to be restored to the present bridge?

What about the route fight?

What are the prospects of getting a second bridge built in the near future?

These are among the many questions in the minds of many citizens of Seattle and east of the lake. To throw some light on them, the following has been written by Ross Cunningham, an associate editor of The Times.

Q. When is it likely that a bridge will be started?

A. No one can say for sure. The state is considering several plans for financing a Montlake-Evergreen Point bridge. If toll-revenue bonds to finance it can be sold, a start could be expected within several months. But the prospects still are pretty "iffy."

Q. What do you mean by "iffy?"

A. Let's take the various financing plans, one by one, to get the answer.

Fund Plan Offered

County Commissioner Scott Wallace has proposed that road funds of his district be pledged to guarantee an issuance of toll-revenue bonds for a Montlake-Evergreen Point bridge, which he campaigned for when he was elected.

Wallace has yet to sell the two other commissioners entirely on his proposal, although the state would like to grasp it if it would get a bridge started.

But there is a legal question whether the county can do what Wallace proposes. Where there is a legal question there is an opportunity for a court test—and opponents of Wallace's plan have said they will go to court.

Q. How long would such a court test take?

A. This would depend upon how it was brought. If the



PROPOSED ROUTES FOR SECOND LAKE BRIDGE

state brought the suit, it might get through the Supreme Court in two or three months.

Suit Considered

The state is considering the suit to save time—because if it is brought by outsiders it might take a year or longer to get the question adjudicated. The state has special rights to get speedy court determinations.

Q. Are there any political problems involved in Wallace's plan?

A. Yes. It has been charged by critics that he would jeopardize the road program throughout King County north of Renton by pledging the funds.

No one can say for sure how much money the county might have to put up. The total liability would be about \$750,000 a year if the bridge did not earn enough revenue to meet its debt service.

Q. What other financing plans are under consideration?

A. There is a revival of the

of restoring tolls were not present, the state would not have to resort to the device to sell the bonds.

In this connection, the Tacoma Narrows bridge has paid its way without resorting to the use of a guarantee fund available. The opposite is true in Spokane, where a state toll bridge has been a financial fiasco.

Q. What are the relative costs of the two bridge projects?

A. There are lots of "figures" floating around, some of them designed to make one or the other project look more favorable.

Estimates Given

The Coverdale & Colpitts report, in 1957, placed the cost of a parallel route bridge at \$46,000,000 and an Evergreen Point bridge at \$26,000,000.

Some factors have changed since then, but these estimates give a good idea of the comparative costs.

Q. Why is the parallel route the more expensive?

A. This is mostly because it requires two bridges—one across the main body of the lake, another across the East Channel—two more tunnels in Seattle, right-of-way on Mercer Island, and extensive interchanges in Seattle.

Q. What about route recommendations by traffic engineers?

A. The DeLew, Cather & Co. report, made at state expense in 1956 to "resolve" the route controversy, recommended the parallel route. The State Highway Department has made one or more reports recommending the Evergreen Point route.

Confusion Results

The conflicting reports have been used by partisans to support their positions, which has added to the confusion.

Q. If the state decides to pledge restoration of tolls to the present bridge, is there likely to be a court test?

A. Opponents of this plan have said they would carry the fight to the United States Supreme Court if possible.

Q. What about Mayor Clinton's proposal for the city, county and state to finance, on a "loan" basis, the im-

mediate construction of a toll-free parallel bridge?

A. The mayor's plan has been rejected by the governor and the Board of King County Commissioners. They want an Evergreen Point bridge.

And the governor's latest proposal—that the city help finance an Evergreen Point bridge—can be considered dead, too. City officials are unlikely to help finance a bridge they have opposed.

Q. But the governor had said earlier that he was open-minded regarding Clinton's proposal?

A. The governor usually takes the position he is open-minded on the bridge route, but he always ends up backing the Evergreen Point route, which he endorsed when he was elected.

Q. Hasn't Clinton been handheaded, too?

A. The mayor has argued vigorously against an Evergreen Point bridge, but at no time has been in a position legally to block its construction if the state had had the money to finance it. The state's authority in this matter is superior to the city's.

Freeway Job Pushed

The city is helping to provide a Montlake-freeway interchange, which would be an integral part of an Evergreen Point bridge.

Q. What has been the basis of Clinton's position?

A. The mayor supports the position of the City Planning Commission that a parallel bridge, and later a Sand Point bridge, would accommodate the city's long-range traffic pattern better than a bridge through Montlake.

The mayor also may be echoing sentiment in the Madison Park, Montlake and surrounding neighborhoods which long have been protesting intrusion of a bridge.

These people say the bridge is wanted mainly by residents east of the lake and "we see no reason why they should run it through our neighborhoods. Let them build their bridge somewhere else."

Q. One hears that Clinton's position was dictated by a handful of his supporters.

A. That's nonsense. The mayor obviously has a deep

obligation to look after the interests of Seattle as he sees them.

Q. What is the bridge sentiment in Seattle?

A. It never has been measured by a disinterested sampling of opinion. An indicator, however, can be found in election results.

Elections Cited

Candidates who have run for municipal offices on an Evergreen Point bridge plank have been defeated without exception, but councilmen—who have supported the mayor's position—have been returned to office.

An important difference between the city and state plans is that the city's plan would provide a toll-free bridge, while the state's plan would require tolls.

Q. Is it true that the former Republican state administration favored the Evergreen Point bridge, and could have built it without supplemental financing?

A. Yes. If the bridge had been started in, say, 1953 or 1954, it could have been financed without any guarantees. But costs have risen.

Pattern Seen

The State Highway Department, through Republican and Democratic administrations, has plugged for an Evergreen Point bridge and has knocked down every proposal to build a parallel-route bridge.

The reasons for this are vague, but suggestions may be found in the history of the department. It always has been rural-minded and, until recently, has concentrated its spending in the nonmetropolitan areas of the state.

There is evidence of this in the highway pattern: Highways have been improved to superior standards north of Everett and south of Tacoma, and across the state, but only recently has work begun on the Tacoma-Seattle-Everett freeway—the location of the greatest congestion in the state.

The freeway was first envisioned as a tollway, and the lake-bridge problem seems to fall in this same category. If the people of this area could be made to pay for their facilities from tolls, that would permit the Highway

Department to spend more of its money in nonmetropolitan areas.

Q. But one hears that "Seattle is getting all the money" with the freeway construction.

A. That's not quite true. Snohomish and Pierce Counties, and the outlying parts of King County, will benefit as much as Seattle from the three-county freeway. There three counties were quite patient, and rightly so, when the state was spending tens of millions of dollars to improve the east-west and north-south highways in the rural areas.

Q. Is it true, as some contend, that federal money for a parallel bridge will not be available until 1967?

A. That's true as long as the state continues to make it true; it all depends on how the state decides to budget its revenues.

Priority Questioned

Critics of the state have contended it has given a parallel-route bridge a lower priority than some other projects where traffic congestion is either less or nonexistent. They cite the freeway to be built between Olympia and the Nisqually River as being on a noncongested route. This project has a higher priority than the lake bridge.

Q. It has been asserted that the lake-bridge financing plans have been "overloaded" with costs that should not be borne by tollpayers, to such an extent that it has been impossible to finance them with toll-revenue bonds. Is that true?

A. A case might well be made along that line. Critics of the state's financing plans have held that they are wrong in concept. They cite, for example, the financial planning in connection with an Evergreen Point bridge.

The floating sections and their approaches were estimated in 1957 to cost about \$15,000,000—which probably could be financed from toll-revenue bonds without resort to guarantees.

But what the state has done is to hang another \$11,000,000 worth of nonbridge work onto the bridge financing. This includes highways and other work east of the lake

extending to east of Lake Washington Boulevard, and west of the lake through Montlake to the freeway route on northern Capitol Hill.

The critics argue that if the city, or state were willing to pay for the shore-side facilities from tax funds—as they have paid for highways—there would be no difficulty financing a toll bridge on that route even now.

"Loading" Cited

The parallel-bridge route, likewise, has been "loaded" with non-bridge costs—such as the highway across Mercer Island, additional tunnels and interchanges in Seattle.

These are not strictly "bridge" projects; they are "highway systems" extending far from the lake itself. Many parts of the "systems" would be used by motorists who would not pass through the toll plazas.

The argument essentially is that if these facilities extending far from the bridge themselves were paid for from tax funds, the costs of the bridge would be brought down to within range of financial feasibility.

Q. Has this concept ever been explored?

A. Yes. Part of it has been carried out in the city-state agreement to build the Montlake-Capitol Hill interchange, but apparently for reasons other than to get a bridge. The city-state agreement reduced costs estimates for an Evergreen Point "bridge" by about \$4,000,000, but not enough to insure the financing of a bridge without some form of guarantees.

Q. It has been said that a parallel bridge couldn't be begun, even if money were available, because the Legislature has decreed that the bridge be built on the Evergreen Point location. Is that true?

A. No. The Legislature expressed a preference for the Evergreen Point route, but left the decision on the site to administrative officials.

"Lake Bridge: No Span in Sight After Six Years of Controversy," *The Seattle Times*, September 6, 1959, p. 2.

TIMES READERS HAVE THEIR SAY:

Money Troubles Real Cause of Evergreen Delay

Editor, The Times:

YOUR editorial, "And Still No Bridge in Sight" in The Times of September 29, gives undeserved credit to this and other organizations opposing a second Lake Washington bridge on the Evergreen Point-Montlake route for having delayed its construction.

The fact is that no protests against building this span, instead of where the State Highway Commission's own engineers found the need to be the greatest, the parallel route, have had any effect whatever on state officialdom.

The reason the Evergreen Point bridge has not been built is that they have not yet found a way to finance it.

The DeLeuw-Cather report, for which the state paid some \$30,000, was swept under the carpet because it recommended the parallel route.

The opposition to the Evergreen Point route of Mayor Clinton, the City Planning Commission, the Municipal League, the Arboretum Foundation and numerous improvement and community clubs has been brushed aside.

Your editorial would indicate that The Times thinks it makes no difference where a new bridge is located as long as we get one.

But the site of the bridge could make a big difference to the home-owners of Montlake and North Broadway residential districts, and to the comprehensive, long-range city plan of the City Planning Commission.

These city officials, who are working for Seattle's

best interest, are deserving of better support.

They understand, as state officialdom at Olympia stubbornly refuses to acknowledge, that U. S. Highway 10 is Seattle's main highway link with the rest of the state and the nation, and that only a free parallel bridge will serve this growing traffic, which is not going to make a detour to pay a toll for crossing the lake at another point.

—CARL M. BALLARD,
President,
Citizens Parallel Bridge
Association.

METRO COUNCIL
Editor, The Times:

It is most fitting as our

NOTES ON THE NEWS



"Wait'll Cape Canaveral gets a load of this!"

Metro Council begins its work, that public notice be taken of the part Seattle's two newspapers played in presenting the proposal to the voters.

You not only carried in your columns the routine news about the Council, and urged its adoption in your editorial pages. Your writers studied the plan and carried many educational articles on it so that our citizens could vote intelligently on this complicated question.

The new Metro plan will need careful study and intelligent and patient leadership from the members of the Metro Council to put the concept into operation.

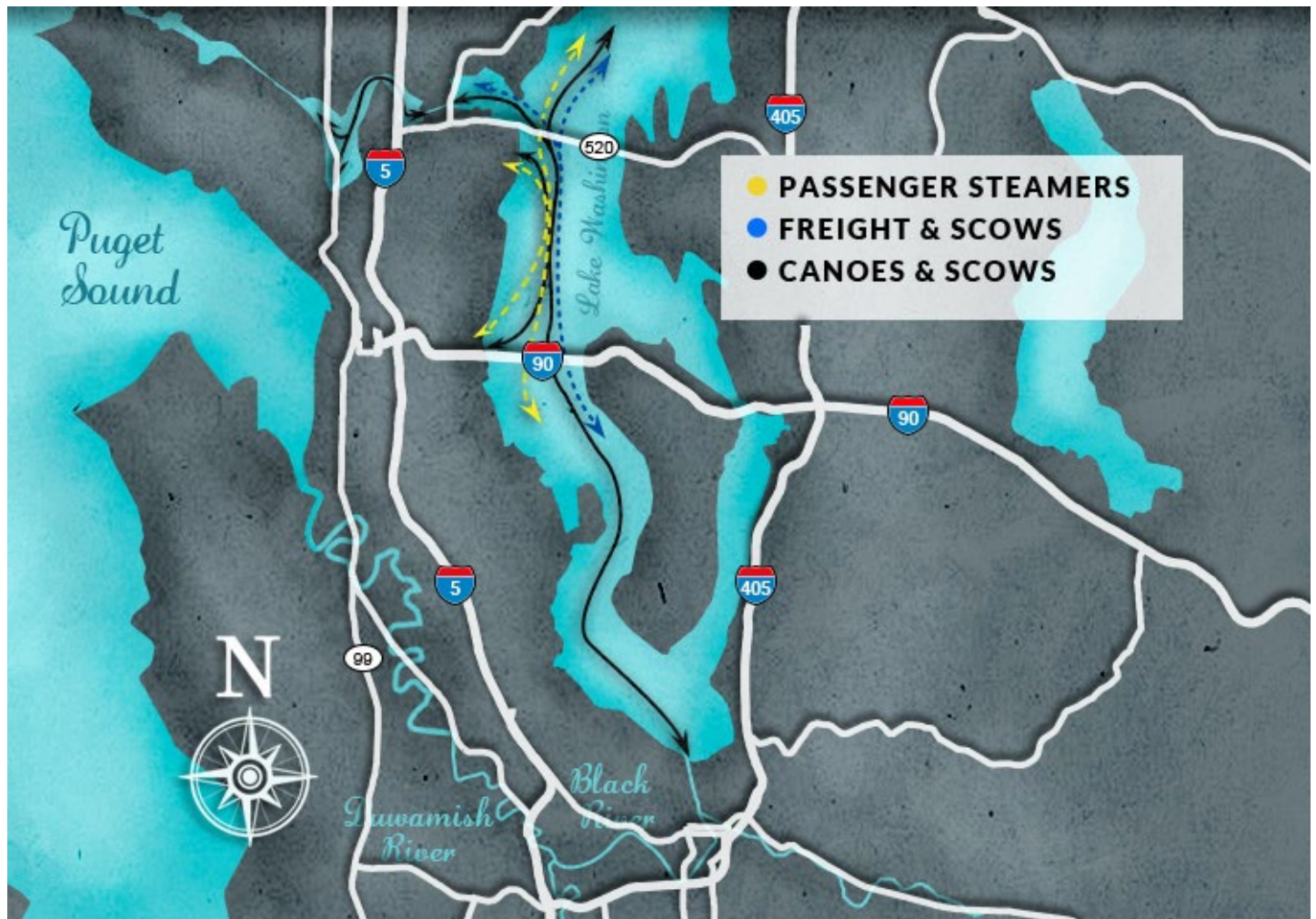
We know our newspapers will continue their responsibility in keeping our citizens informed of its progress.

—GORDON S. CLINTON,
Mayor.

ON AND ON AND ON: This sketch by the Lake Washington bridge controversy by Alan Pratt, Times staff artist, which appeared in *The Times* a year ago, still is appropriate. (The only change is that Snoqualmie Pass now is closed by a slide.) Little progress has been made in the past year toward settling the bridge issue. Several suggestions have been made for bridging the lake, but the major debate is between advocates of a span parallel to the Floating Bridge and those who favor a bridge between Evergreen Point and Union Bay.

8

Transportation Corridors



HOW CITIZENS ADDRESS CHALLENGES THAT FACE OUR NATION TODAY

PUBLIC ISSUES

1. The huge expenses of maintaining the function and safety of the city, county, and state bridges are passed onto the taxpayers regularly
2. The tolls that have been imposed on those who use the bridges to get to their homes or work are expensive for commuters.
3. The freeway systems are outdated and full of traffic, should there have been more emphasis on updating our public transit system?

Position #1:

Gouvernement:

Position #2:

Citizen:

I agree with Position # ___. These are my reasons:

- 1.
- 2.
- 3.
- 4.

Why my position is supported by the Constitution:

Sources I used for this assignment:

Source #1:

Title:

Author:

Date of Source:

Source #2:

Title:

Author:

Date of Source:

Source #3:

Title:

Author:

Date of Source:

How did I determine if these sources are credible?

- 1.
- 2.
- 3.
- 4.